

BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan

REPORT OF THE EXECUTIVE DIRECTOR CHILDREN'S SERVICES TO CABINET ON 14 JULY 2021

BARNSELY CHILDREN'S JOINT COMMISSIONING STRATEGY (2021-23)

1.0 PURPOSE OF REPORT

- 1.1 To seek Cabinet's agreement to the considerations and principles underlying the review and refresh of the Children's Joint Commissioning Strategy within the Borough (*Please see Appendix1*).

2.0 RECOMMENDATIONS

- 2.1 **That Cabinet approves for adoption the draft Children's Joint Commissioning Strategy (2021-23).**

3.0 INTRODUCTION

3.1 Local Context: Outcomes Of The Review Of Children's Joint Commissioning

- 3.2 As part of Section 75 of the NHS Act (2006) the Barnsley Children and Young People's Trust Executive Group (TEG) including statutory partners such as the Barnsley Clinical Commissioning Group, Barnsley Hospital NHS Foundation Trust and the South and West Yorkshire Partnership NHS Foundation Trust, are jointly responsible for the commissioning of services and improving outcomes relating to the education, health and social care of children and young people.

- 3.3 Last year, the Barnsley Children and Young People's ECG initiated a review of its commissioning arrangements. The outcomes of the Review were published in January this year and reinforced the importance of the following factors in the joint commissioning of children's services:

- An understanding of and compliance with legislative developments concerning integrating health and social care and its likely impact upon the commissioning of children's services.
- A commitment upon statutory partners to share data and intelligence in order to inform local assessments of needs and to underpin the development of plans and policies via place-based all age planning approaches.

- A shared understanding of services and pathways commissioned for children and young people in the Borough and when the quality of provision and practice needs to be reviewed to better improve service connectivity and mitigate provision gaps to ensure a graduated continuum of provision.
- To commission for local value and outcomes.

4.0 PROPOSAL AND JUSTIFICATION

4.1 An overriding objective of the proposed Children’s Joint Commissioning Strategy is that if we are striving to improve the range of outcomes for children and young people, then such strategies should be integral in helping shape communities and areas within the aegis of both the Council Plan and our ambitions for the Borough by 2030. The draft Strategy should contribute to transformational changes which can ameliorate the impact of poor life outcomes and recent events, notably the Covid-19 Pandemic upon the life chances and wellbeing of vulnerable young people, including those with special educational needs and disability, such as autism and those experiencing mental ill health, so no families are left behind in terms of *Building Back Better*

4.2 The new Strategy proposes that collective action and the co-ordinated planning, commissioning and delivery of services for children, young people and families should drive provision. This should include addressing the root causes of poor outcomes in education, health and social care; make the best use of available resources and prevent the escalation of needs.

4.3 Operationally, this will be achieved through the ‘Commissioning Cycle’ together with the Key Commissioning Principles detailed in the appended, draft Strategy. In summary, the draft Strategy will be driven through the following:

- The effective use of local insight
- Effectively planning, co-producing and implementing services
- Timely reviews of effectiveness informed by evidence-based best practice
- An outcomes-based commissioning approach, supported by a strong performance management framework
- An emphasis on getting children and young people off to a good start combined with the effective use of prevention and early intervention.
- The importance of personalised, children-centric services which help promote choice and independence.

5.0 CONSIDERATION OF ALTERNATIVE APPROACHES

5.1 Please see Paragraphs 4.1-4.3 of this report.

5.2 It should be noted that a wider review of commissioning across both the Council and Barnsley CCG is being undertaken by the Adults and Communities Directorate which relates to both adults and children across the

'Start Well', 'Live Well' and 'End Well' life phases, aligning key priorities for health and care services who are responsible for implementing health and care policy. Consideration has been given to this work within this Strategy and appropriate revisions will be made if required via a further refresh of the Strategy.

6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS

6.1 Subject to Cabinet's agreement, adoption of the draft, refreshed Children's Joint Commissioning Strategy will enable a consistent level of service provision for the education, health and social care of children and young people across the Borough. It will also enable targeted services to be applied in locations where greater intervention may be required, based on local insight and close working with the Area Councils.

7.0 FINANCIAL IMPLICATIONS

7.1 There are no direct financial implications arising from this report.

7.2 In terms of scope, the Joint Commissioning Strategy covers the commissioning of services aligned under the Children's Partnership arrangements with Barnsley CCG. The Council and the CCG have been actively implementing the flexibilities under S75 of the NHS Act and have aligned both organisations' children social care and community primary care resources through a partnership agreement.

7.3 The value of services and funding aligned under the children's S75 agreement amount to £39.6M in 2020/21. Under existing arrangements, any financial risk(s) will remain with each organisation and be addressed in accordance with their respective budgetary control procedures.

8.0 EMPLOYEE IMPLICATIONS

8.1 There are no employee implications directly arising through consideration of this specific report.

9.0 LEGAL IMPLICATIONS

9.1 A Children and Young People's Commissioning Strategy is a statutory requirement within the Children and Families Act (2014) and is therefore considered as part of the joint CQC and Ofsted inspection framework for services to children and young people with special educational needs.

9.2 The draft Strategy includes reference to the Council's ongoing statutory responsibilities concerning the quality and sufficiency of provision. The TEG is mindful of any proposed developments concerning the integration of health and social care services and their impact upon commissioning arrangements and has considered these as part of the development of the proposals.

10.0 CUSTOMER AND DIGITAL IMPLICATIONS

- 10.1 Personalisation will continue to be an integral part of our local 'Offer' concerning the planning, commissioning and provision of services for children, young people and families. No further implications for the range of current access channels to the Council's services or digital transactions have emerged through this report.

11.0 COMMUNICATIONS IMPLICATIONS

- 11.1 Subject to Cabinet's agreement for its adoption, the Children's Joint Commissioning Strategy will be published on the Council's Web site and promoted among its statutory partners as part of ensuring the multi-agency, place-based ownership and achievement of its objectives.

12.0 CONSULTATIONS

- 12.1 Extensive consultation has taken place with children, young people and families, representatives of statutory partners on the TEG and front-line practitioners on the development of the refreshed Strategy. The Council's Senior Management Team has considered and endorsed the considerations and principles which have underpinned the document.

13.0 EQUALITY IMPACT

- 13.1 An equality impact assessment outlining how the draft Strategy will support the equality objectives in the Council Plan has been completed and is attached as Appendix 2 to this report.

14.0 THE COUNCIL PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK

- 14.1 The draft Strategy will support each of the priorities for a '*Healthy Barnsley*' and a '*Learning Barnsley*' by helping promote the following:

Healthy Barnsley

- Ensuring children and young people feel safe from harm.
- Children and young people can live in dignity with good outcomes in physical and mental health during their life.
- Meeting the aspirations of children and young people, to help them achieve their potential through closing any gap in health and income inequality.

Learning Barnsley

- Children and young people are enabled to achieve their educational potential and access sustainable jobs and skills as part of the employment market
- Young lives can be put back on track through early help and support.

14.2 Our performance against critical success factors and outcomes will be driven by local customer insight based upon engaging and consulting service users and evidence-based best practice. Cabinet will continue to review our performance on a quarterly basis as part of our *'Be Even Better' Strategy*.

15.0 TACKLING THE IMPACT OF POVERTY

15.1 The objectives and priorities of the proposed Joint Commissioning Strategy increasingly recognises the need to identify and help tackle the root causes of poor education, health and social care outcomes, together with inequality among children, including the impact of poverty and multiple deprivation within the aegis of the Council Plan and 'Barnsley 2030 – A Place of Possibilities'

16.0 TACKLING HEALTH INEQUALITIES

16.1 Please see Paragraph 15.1 of this report.

17.0 REDUCTION OF CRIME AND DISORDER

17.1 The refreshed Strategy will hope to build upon the good performance of local Youth Justice services by commissioning and providing schemes which will continue to lower the percentage of young people entering the Youth Justice system for a first or subsequent time.

17.2 There are no further implications for tackling crime, disorder or anti-social behaviour in the Borough.

18.0 RISK MANAGEMENT ISSUES

18.1 Risks will be considered and managed in accordance with the provisions of the Council's recently, revised Risk Management Policy Statement and Framework

19.0 HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES

19.1 The refreshed draft Strategy forms part of the Council's overall post Covid-19 recovery and renewal proposals for children, young people and families, particularly those most impacted by the Pandemic.

19.2 There are no further implications for health, safety and the resilience of the Borough to a separate major incident emerging through the report.

20.0 COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS

20.1 The objectives and priorities in the draft Strategy are compatible with the Articles and Protocols of the Convention.

21.0 CONSERVATION OF BIODIVERSITY

21.1 There are no adverse implications for the local environment, tackling climate change or for the conservation of biodiversity arising through this report.

22.0 GLOSSARY

22.1 None applicable.

23.0 LIST OF APPENDICES

23.1 Appendix 1: Barnsley Children and Young People's Trust Children's Joint Commissioning Strategy (2021/22)

Appendix 2: Barnsley Children and Young People's Trust Children's Joint Commissioning Strategy: Equality Impact Assessment (2021/22)

24.0 BACKGROUND PAPERS

24.1 If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

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Financial Implications/Consultation



Joshua Amahwe (03/06/2021)

(To be signed by senior Financial Services officer where there are no direct financial implications)